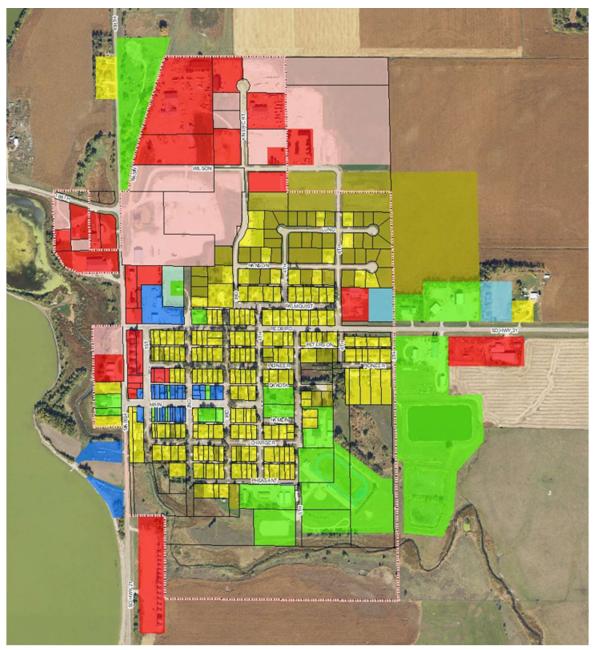
# **COMPREHENSIVE LAND USE PLAN**

## TOWN OF HAYTI, SOUTH DAKOTA



Notice of Public Hearing Published: January 31, 2024

Public Hearing by Planning Commission and Town Board: February 14, 2024 Planning Commission Adoption and Recommendation: February 14, 2024

Resolution adopted by Town Board: February 14, 2024

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## **FORWARD**

This document is the Official Comprehensive Land Use Plan for the Town of Hayti, South Dakota, adopted pursuant to SD 11-4 and 11-6, and is the official policy guide for future land use decisions in the Hayti Urban Area. The written policies, goals and objectives, and recommendations along with the Future Land Use Map and Major Street Plan, provide guidance for decisions affecting the use and development of land and the expansion of public facilities and services. It is also recognized that this document should be reviewed annually and revised to reflect the changing aspiration of the citizens of Hayti.

A joint public hearing of the Hayti Planning Commission and Town Board was held on February 14, 2024. The plan was approved by the Hayti Planning Commission and Town Board on February 24, 2024. The effective date of this document is March 12, 2024.				
Chairperson Planning Commission				
Board President				
Attest:				

## **HAYTI TOWN BOARD**

DEB GOEBEL BOARD PRESIDENT

GREG BIEDERSTEDT TRUSTEE

MATT MILLER TRUSTEE

DYLAN REUER TRUSTEE

JOHN MIRAGLIA TRUSTEE

JEREMY STRUCKMAN TRUSTEE

## **HAYTI PLANNING COMMISSION**

DEB GOEBEL CHAIR

GREG BIEDERSTEDT COMMISSIONER

MATT MILLER COMMISSIONER

DYLAN REUER COMMISSIONER

JOHN MIRAGLIA COMMISSIONER

JEREMY STRUCKMAN COMMISSIONER

THIS HAYTI COMPREHENSIVE LAND USE PLAN WAS PREPARED WITH ASSISTANCE FROM THE FIRST DISTRICT ASSOCIATION OF LOCAL GOVERNMENTS

TODD KAYS, EXECUTIVE DIRECTOR

## **INTRODUCTION**

Change is a constant that will affect every individual throughout his or her life. Individuals need to make plans which will accommodate the changes they will encounter in the future. A plan can provide valuable insight into the possible solutions to the problems which typically accompany change. Planning for change is not limited to individuals. It also applies to communities. The development of a quality community does not occur haphazardly or without insight to a plan for expansion. For without a well-prescribed plan for future expansion, community leaders will be left unguided to make decisions which could impact the community's ability to progressively develop.

This comprehensive land use plan is comprised of common characteristics. The first characteristic is that it is long term in nature. Hopefully, this plan will assist in the shaping of Hayti's future by providing the means necessary to attain a prescribed future. Second, this plan is comprehensive. It will be directed toward the entire community with an emphasis on the functions and services provided by the Town. Third, it is a guide to the physical development of the community. It addresses the why, how, where and when to develop various areas of the community. Finally, this plan is a statement of policy that will guide the decisions made by the Planning Commission, Board of Adjustment, Town Board and various other municipal officials. This document offers a prescription which will assist in aid in answering future questions concerning budgeting, capital improvements, zoning, and subdivision regulations.

In 2023, Hayti made the decision to update its 2003 Comprehensive Land Use Plan. That original plan established land use guidelines to the area within and outside its defined corporate limits. To accomplish this task, the Town Board requested the First District Association of Local Governments to provide assistance to the Planning Commission in their endeavors.

Over an eleven-month period, the First District Association of Local Governments worked with the Planning Commission and Town Board in gathering information needed for the completion of this plan. Thus, after many hours of meetings, and the compilation and analysis of data, the Planning Commission has completed this comprehensive plan.

## SCOPE OF REPORT

There are many individual land use activities within Hayti. Some are quite small, such as individual residences. Likewise, others are quite large, such as commercial and industrial areas or parks. The common denominator for all land use activities in Hayti is the amount of land area needed to support a particular land use activity. Although Hayti is not landlocked, there is a limited amount of land available in which the Town can reasonably be expected to grow.

The objective of this study is to identify where and how this growth can best take place. This required the documentation of existing land uses and the identification of opportunities and constraints that will affect future land development.

The development of community land use planning policies was required to establish the basis on which future land development would take place. By integrating the community's growth objectives with the available land resources, a preferred direction and pattern for future land development was determined, and thus, became the basis for the future land use plan as presented in this report.

One concern of comprehensive land use planning is determining how land is used within the corporate and planning boundaries of a municipality. There are numerous land uses which when combined create the character of a community. There are also competing demands for land use such as residential, commercial, office, industrial, open space, and public institutions such as schools, governmental buildings, and religious uses. How these various land uses are balanced and the intensity to which each land use is developed will determine the future character of a community. The guiding principle or objective behind the comprehensive land use plan is creating a balanced community where current and future residents have a wide range of housing choices, employment opportunities, consumer opportunities, and a full range of government and quasi-public services.

## **IMPLEMENTATION**

The Comprehensive Land Use Plan for the Town of Hayti has been designed to provide guidance for future growth over the next ten years. With any plan of this nature, it needs to be reviewed periodically to ensure that conditions and circumstances affecting land development are occurring as originally anticipated.

It should be noted that the completion of a comprehensive land use plan is only the first step in the implementation of a planning program. The plan itself is merely a guide for achieving an orderly and attractive community. The Town will need to take a number of steps in order for the plan to be successful. The first is the identification and prioritization of public improvements required to support and serve the future development areas. Second, is the adoption or modification of applicable regulatory ordinances to ensure that the objectives embodied in the plan are adhered to as future parcels and tracts of land are developed. Finally, the Hayti Planning Commission should continue to review all matters affecting physical development and remain active in promoting the plan with other planning agencies in the area.

The Hayti Planning Commission recommends that this document be reviewed on an annual basis and that a comprehensive update to this plan occur in ten years or as deemed necessary by the Hayti Planning Commission.

## **LAND USE PLANNING POLICIES**

The purpose of this Comprehensive Land Use (Plan) is to outline what is to be produced or accomplished in Hayti relative to the physical environment. The Plan consists of land use planning policies and future land use map(s). The land use planning policies contain numerous goals and objectives. These policies and maps should all be used collectively as they set a comprehensive framework for a review and evaluation process upon which plans, developments, and programs can be formulated and instituted.

The development of land use planning policies was required to establish the basis on which future development would take place. By integrating the Town's vision and growth objectives with the available resources, a preferred direction and pattern for future development was determined, and thus, became the basis for the recommendations and future land use plan as presented in this report.

The following are the goals, objectives, policies, and strategies which have an application to the development of the Plan.

## **Definitions**

This section contains the development "vision" for the Town of Hayti. It is expressed through goals and policies. A definition for each term is presented below.

**Goal:** A general statement that reflects ideals, ambitions or hopes.

**Objective:** A more specific component of a goal, which is usually quantifiable. An objective generally

measures progress toward a goal.

**Policy:** A statement concerning a specific, measurable target or purpose or an action or position

that will be taken to achieve the goal.

**Strategy**: A general or specific action intended to complete an objective or goal.

The following goals, objectives, policies and strategies spell out various roles and responsibilities for the Town. To better understand the Town's role for each goal, objective, policy and strategy, a number of the key terms are defined below.

**Create:** Bring about the desired goal, usually with Staff, Town Board/Planning Commission/Board

of Adjustment involvement in all levels from planning to implementation.

Continue: Follow past and present procedures to maintain desired goal, usually from Staff, Town

Board/Planning Commission/Board of Adjustment involvement in all levels from planning

to implementation.

**Encourage:** Foster the desired goal through community policies.

**Enhance:** Improve current goal to a desired state through the use of policies and Staff, Town

Board/Planning Commission/Board of Adjustment involvement at all levels of planning.

Identify: Catalog and confirm resource or desired item(s) through the use of Staff, Town

Board/Planning Commission/Board of Adjustment actions.

Maintain: Keep in good condition the desired state of affairs through the use of the community's

policies, staff and Planning Commission.

**Prevent:** Stop described event through the use of appropriate community policies, Staff, Town

Board/Planning Commission/Board of Adjustment action.

Promote: Advance the desired state through the use of community policies and Staff, Town

Board/Planning Commission/Board of Adjustment activity at all levels of planning.

**Protect:** Guard against a deterioration of the desired state through the use of community policies,

Staff, Town Board/Planning Commission/Board of Adjustment.

**Provide:** Take the lead role in supplying the needed financial and staff support to achieve the

desired goal.

Strengthen: Improve and reinforce the desired goal through the use of community policies, Staff,

Town Board/Planning Commission/Board of Adjustment and financial assistance, if

needed.

**Support:** Supply the needed staff support, policies, etc. at all levels to achieve the desired goal.

The goals, objectives, policies and strategies spell out various roles and responsibilities for the Town of Hayti. The following statements will direct the implementation of the Plan. They are being presented under the following eleven (11) headings:

1. General Community Goals

2. Land Use Goal

- 3. Residential Use Goal
- 4. Commercial Use Goal
- 5. Mixed Use Goal
- 6. Industrial Use Goal

- 7. Public Utility/Other Services Goal
- 8. Transportation Goal
- 9. Public Services Goal
- 10. Park & Recreation Goal
- 11. Environmental Protection Goal

## **GENERAL COMMUNITY GOALS:**

The following general community goals are intended to result in the type of future living and working conditions desired by the majority of the citizens in Hayti and immediate surrounding area.

- 1) To preserve and enhance the existing character that defines Hayti's quality of life by promoting the positive image of the community as a safe and secure place to live, work, and visit.
- 2) To promote and protect the health, safety, and welfare of area residents and to promote the economy, convenience, and general appearance of the Town by guiding physical developments through the comprehensive planning process, thus using the limited tax dollars to the maximum.
- 3) Identify and provide for the orderly arrangement of growth objectives of the Town and other governmental units and agencies within the region and coordinate when possible.
- 4) To promote cooperation and coordination between the Town and Hamlin County in the development of land and utilities outside of Hayti's corporate limits.
- 5) To encourage redevelopment efforts, specifically in areas which currently are or have the potential to be unsightly or blighted.
- 6) To ensure environmentally safe use and development of the Town and surrounding area through appropriate Planning.
- 7) To provide opportunities for public participation at all stages of the planning and implementation process, including public hearings, rezoning notices, and public awareness campaigns.
- 8) Continue an active program that will maintain and enhance the community's ability to implement the Plan while retaining flexibility within the planning and zoning process to readily cope with changing social and economic conditions.

#### LAND USE GOAL:

Establish land use patterns which will promote and protect the health, safety and welfare of area residents and will enhance the economy, convenience, and general appearance of the community by guiding physical developments through the comprehensive planning process, thus minimizing land use conflicts.

- 1) Provide suitable transition zones between low density residential areas and more intensive non-residential uses.
- 2) Maintain an adequate supply of developable land within the Town at all times.
- 3) Encourage compact, contiguous growth along the Town's fringe.

- 4) Establish land use patterns that will discourage leapfrog development on land, which cannot be economically provided with public services and facilities.
- 5) Encourage annexation of the land adjacent to the Town's corporate limits prior to development.
- 6) Preclude the development of stream corridors, the aquifer, natural floodplains, and drainageways and other significant natural areas which are unsuitable for construction.
- 7) Require that new development be compatible with existing development.
- 8) Discourage the practice of spot zoning.
- 9) Establish performance standards to ensure compatibility of new development with existing adjacent development.
- 10) Establish performance standards consistent with the future land use plan which improve compatibility of changes of uses in cases of redevelopment.

## **RESIDENTIAL USE GOAL:**

Encourage a high-quality residential living environment, which promotes safety, privacy, and sociability for all citizens living at various socio-economic levels within the Town.

- 1) Promote the planning, design and construction of a variety of residential densities and housing types distributed appropriately throughout the Town accommodating all income levels and age groups.
- 2) Preserve and maintain the community's existing and useable housing stock.
- 3) Provide for sufficient multiple-family housing around commercial and industrial areas.
- 4) Integrate parks and open space areas into residential neighborhoods where feasible.
- 5) Discourage scattered residential developments.
- 6) Encourage the maintenance of existing sound housing units and the replacement of substandard housing units.
- 7) Provide suitable transition zones between low density residential areas from more intensive, non-residential uses through natural and manmade barriers
- 8) Protect and enhance residential property values by precluding development, which may have a negative impact on the value of the developing and adjacent residential properties.

## **COMMERCIAL USE GOAL:**

To locate areas of commercial development within the context of the overall plan so that it is economically feasible to operate a business and provide goods and services in a clean, attractive, safe, and convenient manner.

#### Objectives:

- 1) Encourage the retention and strengthening of the central business district as a commercial center and promote future retail growth within this commercial area.
- 2) Discourage commercial development in the rural area unless the uses are consistent with the adopted Land Use Plans of the Town of Hayti and Hamlin County.
- 3) Provide for sufficient buffering or transition areas around commercial areas.
- 4) Provide and support employment areas at sites which are convenient to existing and proposed residential areas and accessible from the existing or proposed transportation system.

#### **MIXED USE GOAL:**

Establish areas for residential development with commercial/light industrial uses which provide neighborhood commercial services, and local sources of employment in close proximity to residential uses which are approved with consideration to public health and safety.

#### **Objectives:**

- 1) Encourage the development of commercial/light industrial uses and compatible residential growth within this area.
- 2) Strategically promote the construction of well-designed clusters of residential and commercial/light industrial uses with careful regard to safety, attractiveness, and public interest.

#### **INDUSTRIAL USE GOAL:**

Promote and encourage diversified industrial development at appropriate locations within the area in order to provide a stable economic base which will facilitate growth.

- 1) Plan for the future development of industrial areas based on expected community growth.
- 2) Encourage the establishment of industrial parks, designed with adequate facilities, service roads, and other necessary supporting facilities.
- 3) Limit industrial development in the rural area to those uses which are directly supportive of agricultural operations.

- 4) Provide for sufficient buffering or transition areas around industrial use properties.
- 5) Encourage the diversification of area industries to promote economic stability.

## **PUBLIC UTILITIES/OTHER SERVICES GOAL:**

Maintain and enhance existing infrastructure and increase the life cycle of future infrastructure development in order to meet current and projected needs consistent with sound municipal development standards.

#### General Utility Objectives:

- 1) Plan, with existing utility providers, for adequate public services and facilities outside the corporate limits that will meet future utility needs.
- 2) Encourage county-approved developments outside the corporate limits to require utilities compatible with Town requirements.

## **Strategies:**

- 1) Maintain the policy of not providing water and sanitary sewer service beyond the corporate limits of Hayti.
- 2) Develop and implement long-range water and sanitary sewer improvement plans.
- 3) Continue to monitor development with respect to system capacities (existing distribution lines and storage facilities), and schedule improvements accordingly.
- 4) Coordinate utility improvements with street improvements when possible.
- 5) Establish formal policy for provision of public funding for projects that provide community-wide benefits, programming these expenditures through the capital improvement process.
- 6) Regarding the future development of areas outside the current municipal limits, it is recommended that prior to annexation and development of property, it should be considered whether a master sewer collection plan/capacity impact study be completed.
- 7) Create, implement, and monitor an integrated, efficient, environmentally safe and conservationoriented recycling and waste management system.

Water System Goal: Develop and implement a water treatment and delivery system.

## Objectives:

- 1) Utilize water main extensions from existing systems to structure growth and development in an orderly fashion.
- 2) Provide proper water supply, treatment, and distribution facilities.
- 3) Employ an area-wide approach in planning water utility systems.
- 4) Protect the quantity and quality of ground and surface water.

Sanitary Sewer System Goal: Develop, implement, and monitor an aggressive program for the treatment of sewage.

### Objectives:

- 1) Utilize sewer main extensions from existing systems to structure growth and development in an orderly fashion.
- 2) Provide proper sanitary sewer collection and treatment facilities.
- 3) Employ an area-wide approach in planning sanitary sewer utility systems.
- 4) Continue the policy of minimizing the use of private septic tanks within the Town.
- 5) Encourage construction of sanitary sewer lines so that lift station construction to reach existing lines can be avoided.

Storm Water Management Goal: Minimize off-site and on-site flooding and soil erosion from growth and development.

- 1) Continue to enhance and strengthen regulations regarding development in stream corridors, floodplains, floodways, and other natural areas which are unsuitable for construction.
- 2) Minimize soil erosion and downstream sedimentation through appropriate design.
- 3) Employ an area-wide approach in planning drainage systems, which utilize and preserve natural drainage systems to the greatest extent possible.

#### **Strategies**

- 1. Regarding the future development of areas outside the current municipal limits, it is recommended that prior to annexation and development of property, a master storm water drainage plan/ impact study be completed.
- 2. On-site management of storm water for positive use such as retention and detention for landscaping or recreational use, and the multiple use of storm water drainageways for open space amenities should be incorporated with land use regulations and project design.
- 3. In order to protect surface water quality, unique natural areas such as lakes, streams, wetlands, riparian areas, and storm water conveyance and storage areas should be identified and protected from any ill effects of development.
- 4. Support the installation of stormwater facilities which may exceed the short-term needs of a proposed development but will be necessary for future development outside the proposed development, with the developer responsible for only the cost necessary to serve the proposed development.

## TRANSPORTATION USE GOAL:

Provide a convenient, efficient, safe, and economical system of transportation throughout the Town and the study area.

- 1) Plan and provide for an integrated street and highway system that is consistent with the Town's existing and anticipated future land use patterns and activities.
- 2) Provide an efficient, integrated system of roads for the safe, direct, and convenient movement of persons and goods.
- 3) Limit through traffic on local streets within established neighborhoods.
- 4) Provide a system for pedestrians and bicycles that ensures safe access and movement from residential neighborhoods to schools, commercial centers, and recreational areas.
- 5) Promote safe and efficient movement of traffic by limiting access to arterial and major streets from private property.
- 6) Develop sufficient parking to meet existing and future demands.
- 7) Classify major streets and highways according to function and establish design standards for various street classifications.
- 8) Where conditions permit, the thoroughfare system should have adequate landscape treatment to maintain the appearance of the community and reduce the undesirable impact of heavy traffic on abutting private property.

- 9) Secure sufficient rights-of-way to accommodate the Town's future major arterial street system and pedestrian access to future walking and trail systems.
- 10) Promote strategic use of the existing right-of-way to minimize needs for acquisition of property for collector and arterial streets.
- 11) Develop a balanced transportation system that meets the mobility needs of the community and supports the Town of Hayti's land use projections.
- 12) Limit access (driveway/curbcut) on arterial and major collector streets.
- 13) Provide convenient access to residential areas with a minimum of traffic hazards.

#### Strategies:

- 1) Local streets perform a basic and vital function of providing access to private properties. Generally, these local streets may be revised, as needed, to accommodate through traffic and reduce traffic hazards in residential areas.
- 2) Regarding the extension of existing streets into new undeveloped areas of the community. The Planning Commission recommends that the streets identified on the Major Street Plan Map should be extended as future development warrants. These extensions would ensure the continuance of the existing grid pattern. The Major Street Plan Map designates approximate locations where proposed streets should be extended to accommodate future development. Exact location of some streets may depend on traffic projections and topographic conditions upon development.
- 3) When sections of streets are planned for reconstruction, the Town should also address any necessary water, sanitary sewer, and/or storm sewer improvements and incorporate those costs into the project.
- 4) View all street projects as elements of community design and the public environment and incorporate this perspective into project design.
- 5) It is recommended that as the Town continues to grow, the Town should plan for and develop minor and major collector streets. The extension of existing north-south and east-west collectors combined with the development of collectors on section and half-section lines will aid in transporting traffic from local streets to arterial and major collectors unless otherwise provided for within a development proposal.
- 6) Support the construction of streets at a level of service which may exceed the short-term needs of a proposed development but will be necessary for future development outside the proposed development, with the developer responsible for only the cost necessary to serve the proposed development.

7) Boulevard strips are located between curb and sidewalk or right-of-way line. These strips should be wide enough to provide adequate pedestrian safety and space for snow storage and landscape plantings. To minimize the undesirable impact of traffic on abutting properties, the width of the boulevard plantings strip should be increased in relation to speed of traffic.

## **PUBLIC SERVICES GOAL:**

Provide public services consistent with current and projected needs.

## Objectives:

- 1) Plan for public facilities (schools, etc.) sites in advance of new residential development insuring ample, uncrowded facilities at a reasonable cost.
- 2) Encourage community facilities to expand as necessary to adequately serve the needs of the population.
- 3) Plan for continued development of police and fire protection throughout the Town.
- 4) Provide for adequate refuse disposal.

## **PARK AND RECREATION USE GOAL:**

Plan and construct park and recreation facilities that are responsive to the needs and values of the citizens of Hayti.

- 1) Provide park and recreation areas which are convenient to users and are maintained at a uniformly high standard which enhance the character and quality of such areas.
- 2) Encourage development of neighborhood parks, larger public parks, and recreational facilities by securing suitable park sites within designated growth areas.
- 3) Coordinate and integrate pedestrian and bicycle ways with parks and recreation areas.
- 4) Provide for the preservation of open spaces wherever possible.
- 5) Secure suitable park sites within designated growth areas.

## **ENVIRONMENTAL PROTECTION GOAL:**

## It is the goal of the Town of Hayti to avoid development in areas that:

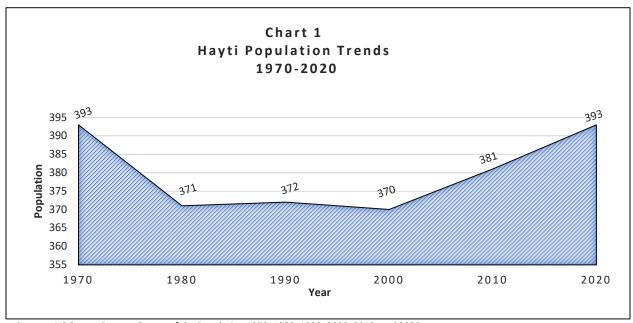
- Are environmentally fragile or unique?
- Present health and safety hazards to Hayti's residents.
- Could degrade or otherwise negatively impact neighboring property.

- 1) Soil characteristics, depth to aquifer, topography, and other construction limitations should be carefully considered in project site planning.
- 2) Development shall be limited within areas that are known to experience regular and/or severe flooding.
- 3) Drainage, air quality, noise, and other environmental factors will be considered for their impacts on neighboring property.

## **POPULATION**

The study of a community's population is an essential component in the development of a comprehensive land use plan. By understanding the makeup of its population, a community is then better prepared to plan for the future needs of its citizenry. The first section examines the population of Hayti with respect to such factors as population growth, migration trends and age structure. The analysis of these trends and patterns will make possible a realistic projection for future growth of Hayti's population.

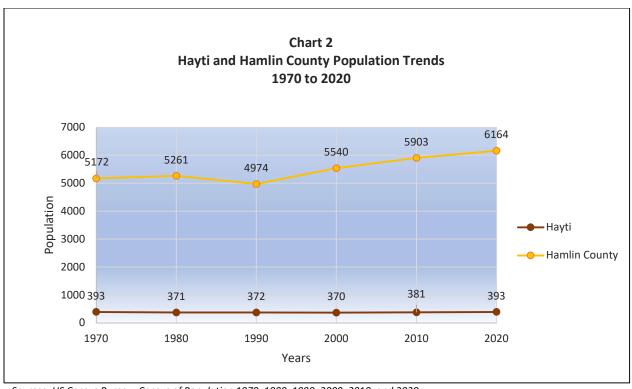
Hayti is a community comprised of 393 residents (2020 US Census). Chart 1 displays information on the population trends for Hayti from 1970 to 2020. Hayti experienced a 6.2% increase between 2000 and 2020.



Sources: US Census Bureau, Census of the Population 1970, 1980, 1990, 2000, 2010, and 2020.

Chart 2 and Table 1 show Hayti's relationship to the population of Hamlin County and the other communities within Hamlin County. Between 1970 and 2020, Hamlin County experienced an increase in population of 19.2% while Hayti had 0% change. Table 1 further shows that between 2010 and 2020, all communities within Hamlin County, excluding Estelline, experienced an increase in population.

Hayti experienced a relative decrease in its respective proportion of Hamlin County's population from 6.5% to 6.4% between 2010 and 2020. It is important to note that the population living in rural/unincorporated areas increased. This trend generally contradicts historical migration patterns in surrounding counties with similar demographics, where there is a shift from rural to urban environments.



Sources: US Census Bureau, Census of Population 1970, 1980, 1990, 2000, 2010, and 2020.

## **OVERALL CHANGE IN POPULATION 1970-2020**

**HAYTI: 0.0%** 

HAMLIN COUNTY: +19.2%

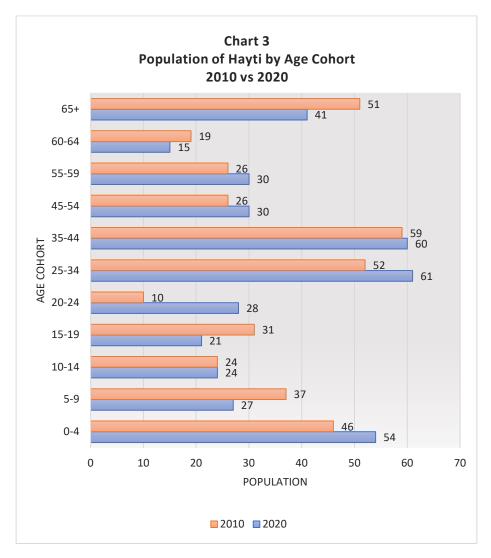
TABLE 1
HAMLIN COUNTY POPULATION ANALYSIS
HAYTI, OTHER COMMUNITIES AND RURAL AREA PROPORTIONS

	POP 2010	PROPORTION OF HAMLIN COUNTY 2010	POP 2020	PROPORTION OF HAMLIN COUNTY 2020	CHANGE IN PROPORTION 2010-2020
BRYANT	456	7.7%	471	7.6%	-0.1%
HAYTI	381	6.5%	393	6.4%	-0.1%
CASTLEWOOD	627	10.6%	698	11.3%	+0.7%
ESTELLINE	768	13.0%	749	12.2%	-0.8%
LAKE NORDEN	467	7.9%	554	9.0%	+1.1%
HAZEL	91	1.5%	102	1.7%	+0.2%
RURAL	3,113	52.7%	3,197	51.9%	-0.8%
TOTAL	5,903	•	6,164		

Sources: US Census Bureau, Census of Population 2010, 2020.

## **AGE DISTRIBUTION**

Chart 3 shows the age distribution of Hayti residents in 2010 and 2020. Several conclusions about Hayti's age distribution trends become apparent after reviewing 2010 and 2020 Census statistics. The most notable trends observed were the decrease in the 5-9, 60-64, and 65 and older age cohort groups and the increase in the 0-4 and 20-24 age cohort groups.



Sources: US Census Bureau, American Community Survey 2010, 2020.

The first trend is the 17.4% increase in the 0-4 age cohort. These are the first of the group known as Generation Alpha. This increase could be attributed to the fertility ratio. This is the ratio between the number of live births in a year and the whole female population of childbearing age (average number of women between 15 and 50 years of age over the year)The fertility ratio in 2020 increased by 3.8% 5.4 births per 10 women ages 15 to 44 in 2020 compared to 5.2 births per 10 women in their childbearing years in 2010). Statistics show that there were a greater number of women in their childbearing years in 2020 as opposed to 2010 and those women in 2020 were proportionally having more babies than the women in 2010.

A second trend is the increase in the 20-24 age cohort. This cohort consists of Generation Z. They experienced a population increase of 180%. This is a statistical anomaly, as it is uncommon to see increases of such magnitude. During this same time period the state experienced an increase of 6.6%.

A third trend is the decrease in the number of individuals in the 60 to 64 age cohort group. This cohort experienced a 21% decrease between 2010 and 2020. These individuals were the last to be born during the Baby Boom era. This cohort contradicts State trends, as the State experienced a gain of 34.3% in this age cohort.

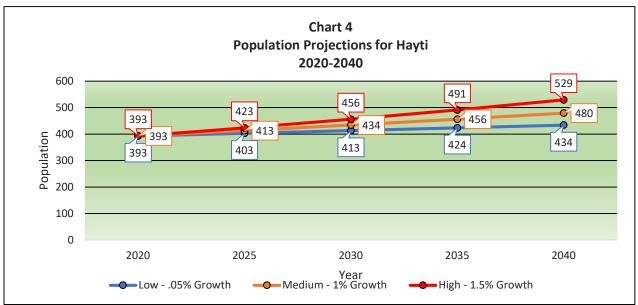
Finally, the number of individuals 65 and older decrease by 80%. This contradicts with State trends as the State experienced an increase of 24.9%. It should be noted that with extended life spans, migration of elderly individuals from rural areas, and the decrease in younger population, the "Graying of Hayti" will most likely slightly increase over the next ten to twenty years.

The trends of growth in the number of the elderly, individuals having more children and the potential inmigration of individuals 15 to 29 years old will have an impact on Hayti's potential for future growth. Although past trends have indicated maintenance of population, any out-migration trends may be reversed with the introduction of new commercial and industrial interests into the area.

## **Population Projections**

Chart 4 exhibits population projections for Hayti. Hayti's low, medium, and high growth calculations were based upon projections of annual expansion levels of 0.5%, 1% and 1.5% respectively.

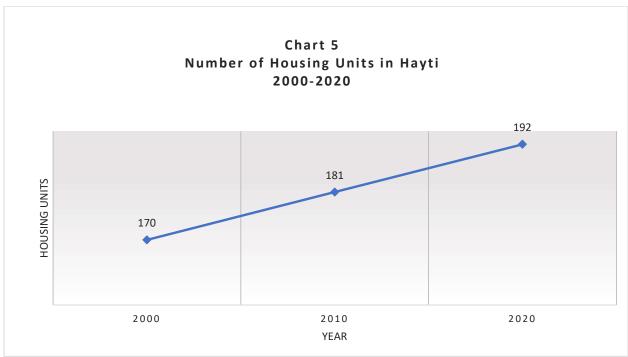
It is important to take into consideration that these projections were based upon analysis of U.S. Census data, which covered a time span of 50 years. Using the medium projection of 1% per year, Hayti could experience a population increase of roughly 4 individuals per year (resulting in a population of approximately 434 by the year 2030). This projection is slightly more aggressive than housing and economic development trends of recent years.



Sources: US Census Bureau, Census of the Population 2020.

## **Household and Family Characteristics**

The total number of households in Hayti increased by 12.9% between 2000 and 2020. During the same time period, average family sizes remained constant while average household size increased by 1.8%. Average household size increased from 2.25 to 2.29 individuals per household and average family size remained at 3.1 individuals per family.



Sources: US Census Bureau, American Community Survey 2000, 2010, 2020.

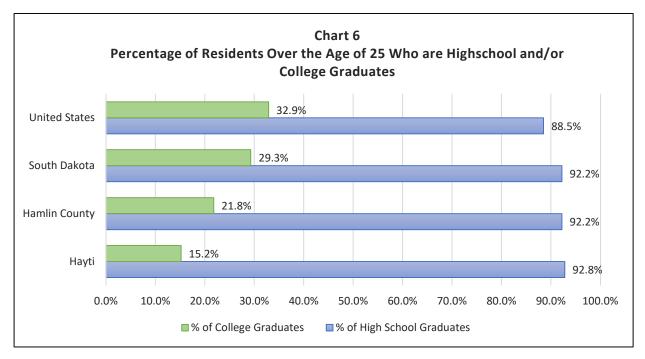
## Socio-Economic Conditions

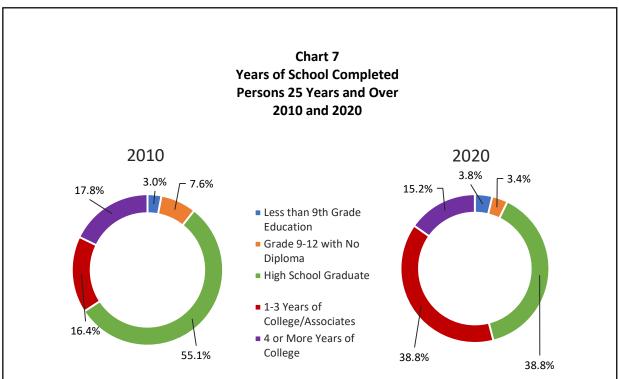
## **Educational Characteristics**

The educational attainment of the citizens in Hayti is an asset which cannot be overemphasized in regard to economic development. Further, high educational attainment levels are the result of sound educational systems. Information provided in Charts 6 and 7 show the educational attainment of individuals over the age of 25 in Hayti.

Chart 6 compares the percentages of Hayti residents over the age of twenty-five (25) who are high school or college graduates with college with county, state and national levels. The percentage of Hayti's residents who have graduated from high school is higher than state, county, and national levels. Regarding collegiate graduation rates, Hayti's percentage is less than county, national, and state levels.

Chart 6 shows that between 2010 and 2020 the percentage of individuals over the age of 25 with four or more years of college decreased by 14.6% and individuals with less than twelve (12) years of formal education decreased by 32.1%. Although cohorts with a high school education decreased since 2010, one can reasonably assume that these changes may be attributed to those individuals moving from only a high school education to the "1-3 years of college/associates" cohort.



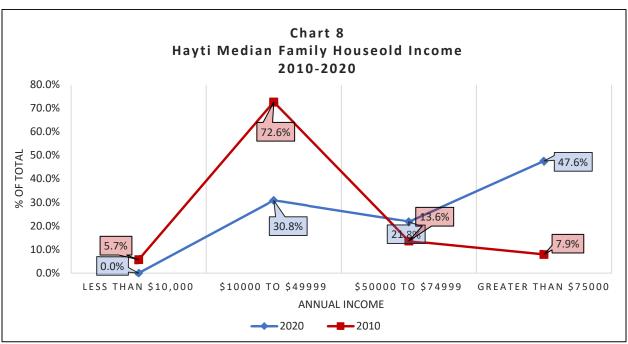


Sources for Charts 6 and 7: US Bureau of the Census, American Community Survey 2010, 2020.

## Income

In 2020, the median income (both family and household) in Hayti was lower than the State and Hamlin County averages. Charts 8 and 9 illustrate Hayti's distribution of median family household and median total household income levels. Family household income is the combined total income of all family members fifteen (15) years of age and older residing in the household. Total household income is a combination of family and non-family households. Total household income is usually less than that of family household income because many non-family households consist of a single person.

Chart 8 depicts Hayti's distribution of median family household income levels. In 2020, Hayti increased its median family household income level from 2010 by 119.5% to \$70,417. This is a statistically significant change that is not commonly seen in similar communities. This improvement can be seen in the distribution shifts of family income levels above \$75,000. In 2020, there were 60.7% fewer family households with a combined income of less than \$50,000 than in 2010.



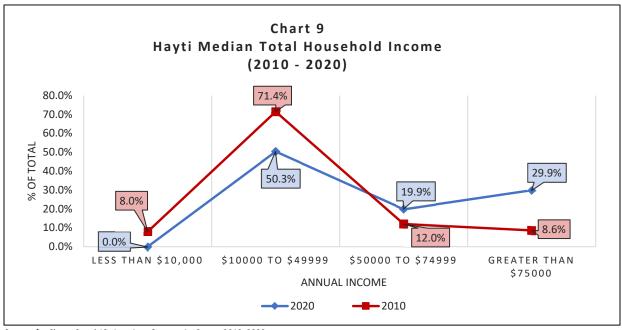
Sources for Charts 8 and 9: American Community Survey 2010, 2020.

Table 2
Median Family Household Income

	2010	2020	% Change
HAYTI	\$32,083	\$70,417	119.5%
HAMLIN COUNTY	\$54,483	\$74,052	35.9%
SOUTH DAKOTA	\$58,985	\$77,042	30.7%

Sources: American Community Survey 2010, 2020.

As stated before, total household income is usually less than that of family household income due to the incidence of households comprising a single individual. This is true for Hayti. Chart 9 shows Hayti's distribution of total household income levels. In 2020, Hayti increased its median total household income level from 2010 by 53.9% to \$47,188. This improvement can be seen in the distribution shifts of income levels above \$75,000 (Chart 9).



Sources for Charts 9 and 10: American Community Survey 2010, 2020.

Table 3
Median Total Household Income

	2010	2020	% Change
HAYTI	\$30,658	\$47,188	53.9%
HAMLIN COUNTY	\$44,439	\$67,626	52.2%
SOUTH DAKOTA	\$46,369	\$59,896	29.2%

Sources: American Community Survey 2010, 2020.

## **Employment**

#### **Labor Force**

A basic element of any economy is its existing labor force. Table 4 shows that Hayti experienced a 23.7% increase in total labor force during from 2010 to 2020 while their unemployment percentage decreased by 59.6%.

**Table 4 - Hayti Employment Trends** 

	2010	2020	% CHANGE
IN LABOR FORCE	173	214	23.7%
EMPLOYED	163	209	28.2%
UNEMPLOYED	10	5	-50.0%
UNEMPLOYMENT %	5.8%	2.3%	-59.6%

## **TRANSPORTATION**

A well-conceived transportation system is one of the most important features of a comprehensive land use plan. The transportation plan attempts to program road and street use to prevent congestion and unsafe street design. Through long-term planning of designated street types, new developments can be coordinated, and potential problems minimized.

#### STREET CLASSIFICIATION AND DESIGN STANDARDS

City streets support diverse volumes of traffic. Thus, before a transportation plan can be implemented, the determination and development of the Town's existing street system according to classification must be undertaken. The development of these classifications will be specifically related to the function the street is expected to perform. Developmental expectations are dependent upon the varying amount and type of street traffic.

The following generally recognized hierarchy of street classifications will be used to assist in the development of intermediate and long-range transportation needs. Further, the Major Street Plan Map (See Appendix B) shows the designation of streets by their respective classification.

**Arterial Streets** - serve as primary circulation routes. These streets generally carry the majority of traffic volume within the Town. Their basic function is to facilitate movement of medium and long distance, high-speed traffic between regions outside, and sub-regions within the Town with a minimum of impediments. Since arterial streets serve for traffic movement between regions and sub-regions, all direct access to abutting property should be restricted. Further, parallel service roads should be added, where appropriate, to maintain traffic carrying capabilities of the thoroughfare. South Dakota Highway 21, and Marsh Avenue/450<sup>th</sup>, Avenue and 188<sup>th</sup> Street are considered arterial streets.

**Collector Streets** - form an intermediate category between arterial and local streets. Collectors serve as a link between arterial and local streets by "collecting" traffic from local streets and transferring it to arterial streets. Establishing and properly maintaining collector routes may avoid unwanted and unnecessary traffic on residential streets. Collector streets may further be classified into major and minor collector categories. Within the current corporate limits, Main Avenue is considered a collector street.

**Local Streets** - primarily provide access to abutting properties and traffic within neighborhoods. They are not designed to carry large amounts of through traffic and are primarily characterized by short trip length and low traffic flow. Most streets in Hayti are considered local streets.

## **STREET SYSTEM**

Hayti's street system is generally laid in a 300-foot rectilinear grid system. The majority of the streets have a seventy-foot right-of-way width. Local streets, most with a minimum width of 20 feet, represent the largest proportion of the streets in Hayti. The majority of the traffic within Hayti travels South Dakota Highway 21 and Marsh Avenue. More than ninety percent of the community's streets are paved, and all are in generally good repair.

Presently, Hayti maintains the existing streets from the General Fund. The Maintenance Supervisor reviews the condition of existing streets on an annual basis. Improvements to the transportation system are identified and prioritized according to need and ability to complete the necessary improvements. The paved streets within the system are generally scheduled to be resealed on a five to seven-year rotation basis.

The Major Street Plan Map shows the designation of streets by their respective classification. It should be noted that collector and arterial designations have been made for thoroughfares outside Hayti's corporate limits.

Streets and roads are the most efficient when their design and construction coincide with the intended function they are to fulfill. The importance of uniform design standards for street systems cannot be over emphasized. This is because street systems are affected by hazardous road conditions and traffic volume capacity when standards are not developed and maintained. Suggested design requirements for Hayti's street system are provided in Table 5.

These standards are generalized and allow for some adjustment in view of local conditions and engineering feasibility at the time of construction.

TABLE 5 MINIMUM STREET/ROAD RIGHT-OF-WAY				
RIGHT-OF-WAY PAVEMENT WIE WIDTH CURB TO CUR				
ARTERIAL STREET	100′	60′		
COLLECTOR STREET	80'	40'		
LOCAL STREET	66′	24'		
ALLEYS	20'	20′		

#### **Recommendations:**

Regarding the extension of existing streets into new undeveloped areas of the community, the Planning Commission recommends that the streets be extended as future development warrants. These extensions would ensure the continuance of the existing grid pattern. The Major Street Plan Map designates where proposed streets should be extended to accommodate future development.

- Presently, the City tries to maintain the existing streets when funds are available. It is recommended that the Town develop a formalized street maintenance schedule.
- When sections of town streets are planned for reconstruction, the town should also address any necessary water, sanitary sewer, and/or storm sewer improvements and incorporate those costs into the project.
- It is recommended that the town incorporate capital improvements programming practices regarding the town's street system.
- As to expansion of future streets, it is important to state that the Town of Hayti believes that future developers may be required to pay for street improvements within a new subdivision.
- The Major Street Plan Map shows the designation of streets by their respective classification. It should be noted that collector and arterial designations have been made for thoroughfare outside the community's corporate limits.

#### WATER

The Town of Hayti's public water system has been in operation since the 1950's. Numerous improvements have been made to the system including connection to the Sioux Rural Water System (SRWS) to provide a primary water supply and improvements to the town's water tower. The town utilizes a 50,000-gallon elevated storage facility for providing a reserve supply of water in addition to maintaining distribution pressures. The town is fortunate to have an excellent water source and capacity for future growth does not appear to be a major concern.

The water distribution system consists of an assortment of cast iron and PVC water lines ranging in size from 4 to 8 inches, with the majority of the system being six inch main. The age of the distribution system ranges from over fifty years old to fairly recent construction. Presently there are no significant issues of concern with the existing distribution system. Due to the age of the cast iron mains (which comprise more than ninety (90) percent of the system, the Town will need to monitor their condition and plan for future improvements.

## **Recommendations:**

- Areas that experience poor water pressure should be looped.
- There should be a timetable established for replacement of hydrants and valves.

- In order to improve the performance of the distribution system, the town may need to consider replacing/upsizing existing mains.
- Regarding future development, water mains will need to be extended prior to any development outside of the presently established areas of the community.
- The Town will need to continue monitoring its existing distribution lines and storage facilities to insure adequate delivery to the residents of the community.
- It is recommended that the Town update its capital improvement plan for water improvements.
- As to expansion of future water main lines, it is important to state that the Town believes that future developers should pay for water improvements within a new subdivision.
- It is recommended that when sections of town streets are planned for reconstruction, the town should also address any necessary water, sanitary sewer, and/or storm sewer improvements and incorporate those costs into the project.
- The Town needs to monitor the differential of water pumped to water sold. For a typical community,
  the amount of unsold water is approximately fifteen to twenty percent. If the differential exceeds the
  industry standard, it would be recommended that the Town calibrate their meter monitoring flow
  from SRWS and individual user meters. Further, the town may need to televise or investigate lines
  which are losing water.
- The Water Facilities Map (see Appendix B) provides information on the existing water system.

## **SANITARY SEWER**

The existing sanitary sewer collection and treatment system serves domestic users. The system utilizes a combination of clay and PVC collection lines (90% clay) to transport wastewater by gravity flow. The majority of the lines are eight inches, with most of the collection lines constructed in the 1950's. It should also be noted that as part of the collection system, the town utilizes three lift stations.

Hayti's existing wastewater treatment facility is located east of the town. The system consists of a primary pond (constructed in 1993), secondary pond and an artificial wetland (previous treatment facility). Based upon the age and effectiveness of the facilities, the town should be able to meet the compliance requirements of its existing permit, thus enhancing the capacity of its existing facility.

Due to the age and effectiveness of the community's existing collection system, there is potential for the capacity of the collection system to be limited today and in the future due to the incidence of inflow and infiltration into the town's collection lines.

#### **Recommendations:**

 The town should monitor the condition (by televising) and effectiveness of the lines in a timely fashion. This would assist the Town in annual maintenance and preparations for future replacement oflines.

- Presently, the Town tries to maintain the sewer system when funds are available. It is recommended that the Town develop a capital improvements plan for sanitary sewer improvements.
- Regarding future development, sanitary sewer collection mains will need to be extended prior to any development outside of the presently established areas of the community.
- It is important to state that the Town believes that future developers should pay for sewer improvements within a new subdivision.
- It is recommended that when sections of town streets are planned for reconstruction, the town should also address any necessary water, sanitary sewer, and/or storm sewer improvements and incorporate those costs into the project.
- It is also recommended that the Town promote development of areas which would not need to be serviced with a lift station.

With the implementation of the above recommendations and replacement of inadequate lines, the Town should be able to accommodate the wastewater collection and treatment needs of its citizenry and industry for the near, intermediate, and long-term future. The Sanitary Sewer Facilities Map (see Appendix B) provides information on the existing sanitary sewer system.

## **STORMWATER**

As Hayti continues to expand and become more urban, the importance of storm water drainage comes to the forefront in the planning process. This is because with urbanization comes an increase in the number of impervious surfaces which have a direct impact upon the amount and intensity of storm water runoff.

Fortunately, there are very few developed areas within the community which have historically experienced drainage and flooding problems. However, there are several low areas where development should also not be encouraged.

Presently, the community utilizes streets, ditches, and other natural drainageways for storm water drainage. To maximize the effectiveness and efficiency of natural floodplains and drainageways, protective-zoning ordinances should be developed, continuously reviewed, and updated. Establishment, maintenance, and enforcement of these criteria are necessary for efficient storm water drainage control.

#### **Recommendations:**

- As stated previously in the Public Utility and Human Service Goal and Objectives, the Town is encouraged to employ an area wide approach in planning utility and drainage systems, which utilize and preserve natural drainage systems.
- If detention ponds are to be utilized to reduce flooding, multiple use planning of this area should be taken under consideration. Possible uses range from public parks to walking and biking paths. Natural depressions are the most common sites for detention ponds. The design of detention ponds must consider the environmental characteristics and the appearance of the natural drainageways.

- It is recommended that development not be in encouraged in areas that experience inundation.
- Ownership and maintenance of the existing and future drainage facilities are the Town's responsibility. Further, encroachment caused by future urban development, which will border the planned drainage system, shall be prevented by subdivision and drainage regulations.
- Although detention ponds may provide added effectiveness to a community's storm water drainage system, there are certain disadvantages to be considered. With the implementation of these ponds, the community will incur maintenance costs, possible environmental problems and the commitment of land area to a restricted use.

## **EXISTING LAND USE:**

Where and how a community will develop is influenced by the usage of the community's existing land resources. In order for a future land use plan to properly develop, an understanding of the existing types of land use within the community is necessary. Staff from the First District conducted a land use inventory within the study area. Existing land development was categorized into one of five primary land use classifications. They include residential (single-family, multiple-family, or manufactured housing), commercial, industrial, public/quasi-public, storage, and open space/agriculture. The Existing Land Use Map provides the land area presently developed and being used within each classification.

## **Residential**

Residential land use consists of three residential subcategories (single-family, multiple family, and manufactured home). Residential development is the largest category of existing land use within the town (approximately 68 acres). The residential land use area consists primarily of single-family homes organized into neighborhoods. Public and quasi-public facilities such as parks, schools, and churches may be found within these neighborhoods. Residential land usage is further characterized by the minimal amount of the traffic circulation within the neighborhood. In addition to single-family homes within the community, there are five (5) multiple-family residential areas, one (1) manufactured home court and approximately eight (8) manufactured homes dispersed throughout the community.

## **Commercial**

Hayti has a land use pattern oriented to traditional development of midwestern cities. The community has nearly all of its business uses in the centrally located business district located on Main Avenue. This central business district contains the town's commercial facilities, governmental offices and public buildings.

## **Industrial**

Currently there are four industrial areas located throughout the community. These uses are related to the grain elevator, trucking firms, propane and anhydrous storage, manufacturing, and warehousing.

#### Public/Quasi-Public

The public/quasi land use classification consists of facilities provided by public and quasi-public agencies. Hayti's public/quasi-public areas consist of a fire hall, Town Offices, post office, ballfield, parks, schools, cemetery, waterworks, 4-H grounds, bus barn, museum, senior citizen center, and churches.

## **Open Space/Agriculture**

There are large sections of land within the corporate limits that are either vacant open spaces or are still in some form of agriculture use.

## **Existing Land Use Analysis**

Comparing the number of acres presently developed (approximately 201) with the estimated urban population (393) indicates that approximately 51.1 acres of land are required to support every 100 persons within the study area (Table 3). This ratio is more than two-thirds greater to that found in other smaller communities in South Dakota that are comparable in size and character to the City of Hayti (average 32 to 35 acres per 100 individuals). This is primarily due to number of acres of public/quasi-public and industrial lands.

Table 6
Existing Land Use Summary - Hayti Urban Area

LAND USE	NUMBER OF ACRES	PERCENT OF DEVELOPED AREA	DEVELOPED ACRES PER 100 PERSONS *
SINGLE FAMILY	62	30.8%	15.8
MULTIPLE-FAMILY	1.5	0.7%	0.4
MANUFACTURED HOUSING	4.5	2.2%	1.1
TOTAL RESIDENTIAL	68	33.8%	17.3
COMMERCIAL	4	2.0%	1.0
INDUSTRIAL	45	22.4%	11.5
PUBLIC/QUASI-PUBLIC	42	20.9%	10.7
PUBLIC RIGHTS-OF-WAY	42	20.9%	10.7
TOTAL DEVELOPED AREA	201	100.0%	51.1

Source: Town of Hayti land use inventory, Summer 2022. (\*) Based on assumed urban area population of 393.

Table 4 shows the proportionate amount of new urban development that will be required for each of the basic land use categories (i.e., residential, commercial, industrial, and public/quasi-public) in five-year increments beginning in 2020 through 2030.

Assuming a normal ratio of urban development to population over the duration of the planning period, approximately eighteen (18) acres of additional land development will be required to serve a population of 434. (1% annual growth projection).

In each case the numbers reflect gross acres of development, which means the amount for streets and other public rights-of-way is proportionally included with each land use category. In projecting future land use needs, this analysis will utilize the generally accepted figure of twenty-five percent for streets/public rights-of-way.

Further, these projections are only estimates and therefore are to be used only as a guide. It is very possible that there may be a need for additional acres in any of the designated land uses.

The four land use categories for projecting future land area requirements as shown in Table 5 encompass the full range of land use activities found in the urban area.

Table 7
Land Use Consumption Projections for Hayti

LAND USE	ACRES/100 POPULATION	BASE YEAR			
	(WITH ROW)	2020	2025	2030	TOTAL
TOTAL AREA POPULATION		393	413	433	
POPULATION INCREASE			20	20	40
REQUIRED TOTAL LAND (ACRES)		246	315	330	
LAND AREA INCREASE (ACRES)			9	9	18
RESIDENTIAL (ACRES)	21	68	5	5	10
COMMERCIAL (ACRES)	2	4	1	1	2
INDUSTRIAL (ACRES)	14	45	2	2	4
PUBLIC/QUASI- PUBLIC (ACRES)	14	42	1	1	2

## **FUTURE LAND USE**

To accommodate growth, the future land use plan will address both the fringe and established developed areas of the community. It is unlikely that many of the established developed areas of the Town will experience major changes during the planning period. However, redevelopment efforts that improve upon the existing land uses in the older, established areas of the Town are encouraged. These efforts may come in the form of rehabilitating existing structures through modernization or from the demolition, removal, and replacement of obsolete structures. It should be stressed that all redevelopment efforts within established areas of the community comply with existing adjacent land uses and/or recommendations of the Planning Commission. Since large scale redevelopment efforts are not expected, many recommendations of the future land use plan will primarily concentrate on the infill areas within the primary development area of the Town and those suitable areas adjacent to existing development.

In selecting potential sites for future development, goals and objectives relating to general land use, residential land use, transportation and public utilities were considered. Locational factors used in determining these sites considered issues of compatible adjacent land uses, traffic access and safety, and public utilities topics such as topography and drainage, existing infrastructure and cost efficiency. It should be noted that those areas identified as open space are not expected to develop in the planning period due to development constraints or are identified as pre-mature development areas.

Hayti's future land use development is classified into five future land use categories. These include future residential, future mixed use, future commercial, future industrial, and future open space/agricultural. The Future Land Use Map (Appendix B) identifies areas within and outside the community for future development of each land use classification. Table 8 contains suggested land use location and design criteria for land use types which form the basis of future growth of Hayti.

## Table 8 Land Use Location and Design Criteria

Residential	Low density (3 to 6 units/acre)
<u>itesiaeritiai</u>	Access to local street system—avoid direct access to arterial streets
	Convenient to neighborhood school, park, and commercial services
	Avoid environmentally sensitive areas such as wetlands and drainageways*
	Medium density (6 to 16 units/acre)
	Access to collector street system
	Well-designed transition to adjacent land uses
	Provision of usable open space based on project size
	Transition between low-density neighborhood and collector/arterial streets
	Adjacent to neighborhood commercial center
	High density (16 to 40 units/acre)
	Adjacent to collector or arterial street system
	Well-designed transition to adjacent land use
	Provision of usable open space based on project size
Commercial	Highway oriented
	Adjacent to collector or arterial street/regional highways
	Controlled access to arterial streets
	Quality architecture and well-designed transition to adjacent uses
	General neighborhood retail, office, and convenience services
	Convenient vehicular and pedestrian access to residential areas
	Adjacent to collector/arterial street intersections
	Design compatible with surrounding uses
	Well-designed transition to adjacent uses
	Located within residential, employment, or institutional neighborhoods
	Central Business District (CBD)
	Pedestrian orientation
	Quality urban design standards
	Mixed uses including office, retail, institutional, cultural, residential, and entertainment
	Consolidate off-street parking areas
	Residential uses within walking distance of CBD
Industrial	General light industrial/limited heavy industrial
	Regional highway access located close to collector/arterial streets
	Rail access for industrial uses requiring it
	Buffered from residential and other adjacent land uses
	Industrial park setting with building design and landscape amenities
	Include office, warehousing, and limited retail uses
	Minimize environmental impacts on surrounding properties  Traces such as westlands and drainageways shall apply to all of the above categories.

<sup>\*</sup>The policy of avoiding environmentally sensitive areas such as wetlands and drainageways shall apply to all of the above categories.

## Residential

Similar to existing residential areas, the main goal when developing areas for future residential use is to create an area which provides a strong, cohesive environment that does not intrude upon or mix with industrial or commercial uses. To maintain the lowest public expenditures necessary for developing future residential areas, it is prudent to incorporate relevant school, street, park and general utility development plans.

As previously stated, the category of multiple family exists within the Residential Land Use classification. The multiple-family use classification provides areas within the community for medium to high density neighborhood development. Housing types in the multiple-family use classification would include duplexes, townhouses, condominiums and apartments. Duplexes and similar multiple units may be placed in most neighborhoods with single family residences since the overall appearance and density of the neighborhood is neither effected nor exceeded. In most cases, medium to higher density residential development (apartments, townhouses and condominiums) is a compatible use in areas adjacent to major traffic corridors or near major centers of employment or education.

## **Recommendations:**

Based upon the previously mentioned locational factors and land use planning policies, it is expected that the following areas be recommended sites suitable for residential land use development within and along the fringes of the corporate limits.

- The Town of Hayti feels that it has the existing water and sanitary sewer capacity to accommodate infill residential development. Presently, there are approximately 40 platted lots with access to water and sanitary sewer, which could be used for residential development. The previously mentioned lots will probably provide an adequate supply of development land throughout the short and intermediate planning period for residential purposes. Also, there are platted lots, which could be developed after either water or sanitary sewer extensions are constructed. If the need becomes apparent, the Planning Commission has identified several other areas for future residential development.
- The future land use maps identify areas within and outside of the Town limits for future development purposes. The Future Land Use map projects the use by land use category, however areas identified as future residential development do not specify the type of residential use.
- Since many of the areas listed above are currently in an open space/ag land status, the acquisition
  of right-of-way and the construction of streets, water and sanitary sewer services will need to be
  completed prior to future development.
- The future land use map provides for areas for general residential development. It should be noted that Type I, Type II, manufactured home parks/subdivisions, agricultural estates, shop-style houses and multiple family projects may be appropriate in various identified future residential land use areas. However, those types of developments will be handled on a case-by-case basis.

#### **Commercial and Industrial**

Locational factors to consider when planning for commercial and industrial land use development include compatible adjacent land uses, existing infrastructure, topography/drainage, traffic (congestion, access, parking, safety), and in addition - type of commercial/industrial activity.

A well-conceived land use policy should consider the development of land use areas designated for various types of industrial usage. Today's commercial and industrial ventures need areas which will afford opportunities for expansion and the provision of quality municipal services.

## **Recommendations:**

These factors were applied to areas within the community. Based upon the above criteria the following areas were selected as sites which could possibly be designated for future commercial and/or industrial land use development.

- It is the Town of Hayti's intention to preserve the existing business district of the community. Presently there are two (2) vacant lots and several lots with vacant buildings on Main Avenue/South Dakota Highway 21 available for future commercial uses. Regarding commercial ventures that would require more land than would be available in the existing central business district, there are locations adjacent to Marsh Avenue and South Dakota Highway 21 that could provide sufficient space for highway commercial or light industrial development.
- Regarding areas for future industrial development, the Town recommends that future industrial uses
  be located adjacent to the Town's existing industrial uses. The Town will address areas for industrial
  uses on a case-by-case basis.
- The Town Planning Commission further recommends that the following occur when developing commercial and industrial sites:
  - ➤ Prior to construction, each development project should be subject to a specific site design, review and approval process. This should ensure that the development will have an attractive and uniform architectural design. The arrangement of the on-site buildings should provide for efficient and viable long-term usage. Further, disruption to on-site circulation or adjacent land use should be discouraged by appropriately locating and designing the development's service areas.
  - Vehicular access to highway commercial and industrial areas should be sufficiently set back from intersecting streets with appropriate sight distance maintained at all entry points. Also, to enhance vehicular traffic flow on adjacent streets, strict controls affecting the number and location of accesses to the highway commercial and industrial areas should be established.

#### Mixed-Use

The mixed-use classification identifies areas that may develop in a variety of different ways. Areas assigned as mixed use for future development are further divided into two specific sub-classes: Commercial/Industrial and Commercial/Residential. Areas identified for commercial/industrial mixed use are likely to develop into cold storage or uses supportive of existing industrial uses or develop as compliments to expected future commercial development in the area. Commercial/residential mixed-use areas will provide space for a mix of multiple family residential uses, offices, public and quasi-public uses, commercial uses which may be compatible with multiple family residences in appropriate locations and/or structures. These areas provide for the location of employment centers at sites which are convenient to residential development and accessible from existing or proposed transportation facilities.

## **Recommendations:**

- The Planning Commission has identified the following site for future commercial/industrial mixed use:
  - None
- The Planning Commission has identified the following site for future commercial/residential mixed use:
  - o The area north of Wilson Avenue and East of 6<sup>th</sup> Street.

## Public/Quasi-Public

Public and quasi-public areas are intended to contain uses related to general community services, such as parks, fire stations, elementary/secondary and post-secondary schools, community centers, hospitals, municipal centers, police stations, water and sewage treatment facilities, and municipal maintenance yards. Future public and quasi-public uses such as schools, churches, and parks and recreational facilities, although not shown specifically on the future land use maps, are generally allowed in residential areas subject to review and approval.

Presently, there is little indication for the need of additional designated lands for utility and public/quasipublic uses. However, adequate amount of land should be set aside for public parks.

## Open Space

Open space is a desired amenity of the urban environment. Circumstances and conditions under which open space areas should be set aside relate largely to a community's commitment for improving the visual appearance of the Town. As a minimum, wetlands, floodway and land areas with 20 percent grade or greater should be protected from extensive urban development, if possible. In addition, there are other areas within and around the community that have a scenic value that enhances the quality of life. These areas should be identified and protected whenever possible. Further, roadway and utility improvements, as well as buildings and signage should be controlled so that they are sensitive to adjacent scenic areas. With appropriate planning and coordination of adjacent development projects, a system of interconnected belts of permanent open space can be created to provide a haven for wildlife, enhance community views and vistas or simply provide a pleasant contrast to the urban scene.

## **Agricultural**

Land areas not expected to be developed within the ten-year planning period have been designated as agricultural in the future land use plan. No attempt has been made to project which, if any, of these areas should be permanently maintained for agricultural purposes. The implementation of this plan through zoning and subdivision regulations will help minimize the disturbance of agricultural land and promote a smooth transition to another use.

#### **Recommendations:**

- Multi-lot subdivisions should be limited in the rural area. To achieve this policy objective, the Comprehensive Land Use Plan proposes that agricultural zoning be maintained on all rural land, presently not developed, within the Town and area of planning jurisdiction.
- The planned orderly development, settlement, and expansion of land areas should be coordinated through accurate ordinances and regulations. The community is formulating a zoning ordinance and subdivision regulations to effectively coordinate and control development.

## **IMPLEMENTATION**

This Plan is a broad policy guide which will assist the community in its development efforts. It should be viewed as a framework within which a range of specific growth management policies are discussed. It must be both dynamic and flexible to accommodate the ever-changing needs of the community, yet steady enough to allow for reasonable long-term investment strategies by both the public and private sectors.

It should be noted that the completion of a comprehensive land use plan is only one element of the community's growth management system. This Plan is merely a guide for achieving an orderly and attractive community. Other elements of growth management include private market supply and demand for land, land use regulations, public capital investment, and private capital investment for new development.

Hayti will need to take a number of steps in order for the Plan to be successful. The first is the identification and prioritization of public improvements required to support and serve the future development areas. Second, is the adoption or modification of applicable implementation tools, such as regulatory ordinances to ensure that the objectives embodied in the plan are adhered to as future parcels and tracts of land are developed. These tools may include geographic information systems, zoning and subdivision ordinances, building codes, etc. Further, Hayti should continue to review all matters affecting physical development and remain active in promoting the plan with other public and private developers in the area. Finally, the community's decision-making should be balanced and include consideration of all elements within the Plan.

## **Zoning Ordinance**

The basic function of the zoning ordinance is to carry out the goals, objectives, and policies of the comprehensive land use plan. The zoning ordinance, which reflects these long-range goals, is the primary regulatory tool utilized by the Town of Hayti for various land use activities in the Town.

#### **Recommendations:**

• It is recommended that to ensure the policies embodied within this plan are implemented, the zoning ordinance should periodically be reviewed, and appropriate changes incorporated.

## **Extraterritorial Jurisdiction**

Since the future land use plan projects land use designations outside the existing corporate limits, the topic of extraterritorial jurisdiction needs to be addressed. State law provides several approaches for cities and counties to jointly deal with future land use. A formal joint jurisdictional agreement between the Town and Hamlin County may be implemented. However, this may add an additional level of bureaucracy to the process. Another approach is to have effective communication between the governing bodies. Coordination with Hamlin County will be essential if the goals and objectives, and recommendations within this plan are to be realized. Without a coordinated approach, efforts by the Town to control scattered development could simply push the problem out beyond the extraterritorial jurisdiction. A high priority should, therefore, be placed on resolving any policy conflicts which might exist between the Town and Hamlin County.

It should be noted that with the development of the major street plan, all new plats within the planning area are required by SDCL 11-3-6 to be presented to the Hayti Planning Commission and Town Board, in addition to the Hamlin County Commission, prior to approval.

## **Recommendations:**

 It is recommended that the lines of communication between the Town and Hamlin County Planning Commissions be kept open. This can be accomplished with the use of liaisons on each Council.

#### **Subdivision Ordinance**

Subdivision regulations are enforceable by communities that have adopted comprehensive land use plans and a major street plan. A subdivision ordinance constitutes another tool the Town may utilize in carrying out the objectives of the comprehensive land use plan. The ordinance regulates the development of property by identifying for street right-of-way, lot layout, and drainage and utility improvements. The subdivision ordinance not only applies to lands within Hayti, but also includes those lands covered by the major street plan.

## **Building Code**

A building code establishes minimum construction standards for new structures as well as for remodeling and repair work performed on existing buildings. These standards are intended to safeguard life, health, property, and the public welfare by regulating and controlling design, construction, quality of materials, and occupancy of structures. While Hayti has not adopted a building code, SDCL 11-10-6 requires the design standard for the construction, alteration, movement, enlargement, replacement, repair, equipment, use and occupancy, location, removal, and demolition of non-residential structures to be based upon the 2021 International Building Code.

## **PERMITTING**

#### **Permitted Uses:**

Permitted uses are listed in all zoning districts. Permitted uses are those uses which are allowed "by-right," and inherently consistent with the intent of the specified zoning district provided specified lot area, required yards, and construction standards are met.

#### **Policies:**

- The administrative official shall be authorized to issue building and use permits for all structures used for "permitted uses" in a specified district.
- The administrative official may refer any building permit to the Board of Adjustment.

## **Special Permitted Uses**

Special permitted uses are authorized and defined by South Dakota Codified Law (SDCL). South Dakota Codified Law states that counties may establish specified criteria for certain land uses. In Hayti, special permitted uses may be listed in all zoning districts. If the land use is certified as a special permitted use under the zoning ordinance, it shall be approved if the applicant demonstrates that all specified criteria are met. Once established, special permitted uses are not reviewed by the Board of Adjustment.

- The Administrative Official shall have the power to review an application for conformance with the applicable standards and approval criteria and issue a special permitted use permit.
- Requests for special permitted uses may be granted if it has been determined that the prescribed conditions for a specific use have been met or assurance has been provided that the conditions will be met.
- The Administrative Official is to make written findings certifying compliance with the specific standards governing the specific special permitted use permit and that satisfactory provisions and arrangements have been made concerning the prescribed conditions for the specific special permitted use permit.

• The administrative official shall authorize uses of land and the construction of buildings only in accordance with the special permitted use permit as approved.

#### **Conditional Uses:**

Conditional uses are authorized and defined by South Dakota Codified Law (SDCL). South Dakota Codified Law states that counties may determine a permitting process for conditional uses. In Hayti, conditional uses are listed in all zoning districts. These uses, due to the characteristics of the specified use or zoning district, require case-by-case consideration. Conditional uses are uses which are authorized within a zoning district, provided specified conditions are met, and may only be denied if specific criteria for denying the permit can be identified. General minimum considerations shall be made for each conditional use. Additional conditions may be considered for any given application provided they are applicable to the request at hand.

- Conditional use permits are considered by the Hayti Board of Adjustment.
- The administrative official may authorize uses and the construction of buildings only in accordance with the conditional use permit as approved.
- Although some may not apply to all applications, the approving board shall, at a minimum, consider whether or not the applicant has made satisfactory provision and arrangements for the following:
  - Entrance and exit to property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire or catastrophe.
  - Off-street parking and loading areas where required, with particular attention to the items above and the economic, noise, glare or other effects of the conditional use on adjoining properties and properties generally in the district.
  - o Utilities, refuse, and service areas, with reference to locations, availability, and compatibility.
  - Screening and buffering with reference to type, dimensions and character.
  - Signs, if any, and proposed exterior lighting with reference to glare, traffic safety, economic effect, and compatibility and harmony with properties in the district.
  - Required yards and other open space.
  - General compatibility with adjacent properties and other property in the district.
- The approving board may prescribe conditions unique to each individual request, provided they are applicable to the specific request.

## General compatibility with adjacent properties and other property in the district

All uses listed as conditional uses are compatible with other property in a specified zoning district. If such uses are not compatible, they should be prohibited within the specified district. Conditional uses may only be denied in accordance with definable criteria, in order that an applicant may know under which circumstances a permit may be granted in this location. In Hayti, general compatibility refers to the manner of operation of a use. The approving board may consider compatibility when prescribing conditions for approval of a permit, but those conditions should be uniformly required of similar uses under similar circumstances throughout the county.

#### **Variances:**

Variances allow an applicant to break the rules prescribed by the Zoning Ordinance of Hayti. Variances may only be granted if an applicant demonstrates that by reason of exceptional topographic conditions, or other extraordinary and exceptional situation or condition the strict application of a specified regulation would result in peculiar and exceptional undue hardship onto the property owner which is not the result of the applicant's own actions. Variances from the ordinance, as required by South Dakota Codified Law, may only be considered by the Board of Adjustment. It is the responsibility of the applicant to demonstrate the undue hardship described above.

#### **Policies:**

- The Board of Adjustment shall only grant variances to applicants demonstrating all of the following:
  - Special conditions and circumstances exist which are peculiar to the land, structure or building involved, and which are not applicable to other land, structures, or buildings in the same district;
  - The literal interpretation of the provisions of this ordinance would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of this ordinance;
  - The special conditions and circumstances do not result from the actions of the applicant;
  - Financial disadvantage of the property owner shall not constitute conclusive proof of unnecessary hardship within the purposes of zoning.
  - o Granting the variance request would not confer on the applicant any special privilege that is denied by this ordinance to other lands, structures, or buildings in the same district.
  - No nonconforming use of neighboring lands, structures, or buildings in the same district, and no permitted or nonconforming use of lands, structures, or buildings in other districts, shall be considered grounds for the issuance of a variance.
- The Board of Adjustment shall not grant a variance to allow a use not permissible under the terms of the zoning ordinance.

## Site Development Review

Hayti 's present ordinances utilize site plan and conditional use permit/variance processes for development review purposes. It is recommended that these practices continue and be further refined to address specific design requirements such as screening, setbacks, landscaping, site configuration, access etc. These procedures will accelerate the administrative review process and expedite the Planning Commission/Board of Adjustment decision-making process.

## Capital Improvements Plan (CIP)

Public capital investments are a powerful influence in the growth and development of the community. In order to implement the Plan and provide for orderly growth and coordination of public improvements, Hayti needs to initiate a formal capital improvements budgeting process. This program provides a coordinated staging plan for all major capital improvements needed by the community. Projects generally conform to needs in the planned growth area and existing areas of Summit as projected in the Plan.

## Annexation

A primary benefit of annexing key growth areas prior to actual development is that it permits the town and/or private developers to extend major streets and utilities on an efficient scale rather than on a piecemeal basis. Advance annexation of future growth areas will ensure that new development is designed to meet community standards and is provided with municipal utilities and services.

If the orderly growth of the Town of Hayti is to continue over the planning period, it is essential the Town continue pursuing an active annexation program. The following policies will provide guidance regarding annexations by the Town:

- The boundaries for providing municipal services should generally coincide with the corporate limits.
- The extension of water and sewer service shall be predicated upon annexation, which shall occur before the land is provided with water or sewer service.
- Voluntary annexation agreements may limit or outline the phasing, timing, or development of utility services and may include specific or general plans for the financing of infrastructure improvement and the land uses of the area.
- Areas designated by the Plan as future growth areas of Hayti should be annexed in advance of major developments. This policy will ensure that sufficient development land to accommodate the future growth of the urban areas is maintained.

The following annexation guidelines should be consistently applied in the future:

- Delineate annexation areas which represent logical service areas for the extension of major streets and utilities.
- Identify and mitigate any potential adverse economic, social, or environmental impacts resulting from annexation actions.
- Make preparations to ensure an orderly transition of service responsibilities from the county and township level to Hayti.
- Complete the timely expansion of public services and facilities into annexed areas through coordination with the Capital Improvements Plan.

## GIS (GEOGRAPHIC INFORMATION SYSTEMS)

GIS is a computer technology used to capture, manage, store, manipulate, analyze, and display spatial information.

GIS technology provides a valuable tool to assist in implementing the comprehensive land use plan. Much of the spatial data information gathered for this plan has been entered into a GIS, including existing land use, flood plains, aquifers, water resources, and transportation systems.

GIS involves spatial operations such as the linking of data from different sets, which is stored in a digital form. An infinite variety of analyses could be conducted on the data. Examples may include:

- What is at a certain location?
- Where do certain conditions exist?
- What has changed over time?
- What spatial patterns exist with the data?
- What if..?

Modeling can be performed to determine the impact of the location of a new concentrated animal feeding operation may have on the aquifer. The possibilities are only constrained by the limits of the database. It is recommended that GIS technology continues to be utilized in the implementation of the Comprehensive Land Use Plan, as well as to support other county departments.

## **Plan Review and Amendments**

The Plan recognizes the ever-changing marketplace and the need to remain poised to meet those changes. Major new development opportunities may arise during the planning period which were not foreseen during the development of this Plan. In addition, major economic development or social changes may arise within the planning period. Such significant developments or changes would be likely to impact many elements of the plan. As such, the continuing planning process needs to include provisions for review of major changes and innovative development opportunities.

Similarly, major decisions facing the community about the street system, storm water management, joint jurisdiction, and other issues may result in changes which should be considered and recognized with the Plan. These decisions may cause a major revision to this plan before the end of this planning period.

The Plan has been designed to provide guidance for future growth for approximately ten (10) to fifteen (15) years. With any plan of this nature, it needs to be reviewed periodically to ensure conditions and circumstances affecting development are occurring as originally anticipated. The Hayti Planning Commission recommends that this document is reviewed on an annual basis and that a minor update be undertaken every five (5) years to determine the adequacy of the projected assumptions and to determine the validity of the land use, transportation, utilities and other public facility elements of the plan.

# APPENDIX A LAND USE LOCATION AND DESIGN CRITERIA BY SPECIFIC LAND USE

In the Town of Hayti, owing to certain special characteristics attendant to their operation, the following uses have been identified to require case-by-case review and specific location and design criteria in order to minimize land use conflicts with permitted uses in the community zoning district. If allowed in other areas identified in this plan, these uses may require consideration of additional policies not generally applicable in the specific zoning district. Specific Land use policies have been established for specific land uses under three different general categories:

- 1. General Policies for Specific Residential Uses
- 2. General Policies for Specific Commercial/Industrial Uses

## **GENERAL POLICIES FOR SPECIFIC RESIDENTIAL USES**

The following specific location and design policies have been established by the Hayti Planning Commission and should be considered when siting specified projects.

## **Group homes**

Group Homes are a supervised living or counseling arrangement in a family home context providing for the twenty-four-hour care of children or adults.

- Hayti does not discriminate against developmentally disabled or any individuals with disabilities.
   Further Hayti will comply with all provisions of the fair housing act when issuing permits for group homes.
- Applicants for a group home shall demonstrate that all applicable state and federal requirements have been met regarding the facility, and the health and safety of its tenants.
- Group homes are required to be in a single-family residential unit.
- Applicants for group homes shall demonstrate that adequate provisions for the health, safety, and general welfare of its tenants and staff have been made.
- Group homes are subject to review of the emergency services personnel to ensure the safety of residents and neighboring landowners.
- Group homes are subject to additional requirements imposed by the Board of Adjustment.

#### **Multiple Family Dwellings**

For the purposes of regulated multiple family dwellings, Hayti requires all residential structures with 2 or more dwelling units to be allowed as a conditional use in the "R1" zone.

#### Policies:

- Larger minimum lot area requirements shall be established to deal with setback and parking requirements
- Criteria shall be established for the permitting of multiple family dwellings including, lot area, setbacks, parking, lighting and screening from single family dwellings.

## **Manufactured Homes**

For the purposes of regulated manufactured homes, Hayti divides manufactured homes into two types. Manufactured homes containing a minimum of 1,200 square feet of occupied space with a multi-section unit (commonly referred to as "double-wide") with a permanent foundation are in one classification. All manufactured homes between 700 and 1,200 square feet or any manufactured home without a permanent foundation are considered within the other classification. Hayti allows Type I and Type II as well as manufactured home parks by-right or as permitted uses in the "R2" zoning district. Type I and Type II manufactured homes, are allowed as a conditional use in the "A" and "R1" zone.

Without proper maintenance, certain manufactured homes can deteriorate more quickly than site-built single-family homes. Therefore, it is important that a process be established for used manufactured homes to determine compatibility with the neighborhood and encourage the use of safe residential structures.

#### Policies:

- Criteria shall be established for the permitting of used manufactured homes, including the maximum age, and the requirement for neighborhood approval prior to the issuance of a permit.
- Manufactured homes are required to be anchored in accordance with manufacturer specifications to ensure that the home is livable.
- Minimum siding and roofing requirements shall be established for manufactured homes.

## **Shop Style Dwellings**

For the purposes of regulated shop-style dwellings, Hayti allows shop-style dwellings as special permitted use in the "A" and "R1" zoning districts.

- Criteria shall be established for the permitting of shop-style dwellings related to fire code, storage
  areas, siding, roof lines, requirement for neighborhood approval prior to the issuance of a permit and
  other criteria deemed necessary
- Shop-style dwellings shall have a gross floor area of not less than fifty (50) percent of the structure dedicated to dwelling purposes;

## Single Family/Modular Dwellings

For the purposes of regulated single family dwellings, Hayti allows on-site constructed and modular constructed homes by-right or as permitted uses in the "R" zoning district.

## **GENERAL POLICIES FOR SPECIFIC COMMERCIAL/INDUSTRIAL USES**

The following specific location and design criteria have been established by the Hayti Planning Commission and should be considered when siting commercial, industrial, and public/quasi-public projects in the community.

#### **Adult Uses**

Hayti has designated certain areas of the community for the location of adult uses.

## **Policies**

 Criteria shall be established relating separation distances from certain land uses, employees, licensing, alcohol use, days and hours of operation, and other criteria deemed necessary.

#### **Cannabis Dispensary**

Per South Dakota Codified Law, Hayti has designated certain areas of the community for the location of a cannabis dispensary.

#### **Policies**

 Criteria shall be established relating separation distances from certain land uses, days and hours of operation, and other criteria deemed necessary.

#### **Aviation Facilities:**

Aviation facilities include airports, airstrips, helipads, other similar uses, and any use accessory thereto.

- Applications for aviation facilities may be required to include a detailed plan for the operation of the
  business, and a detailed site plan including, but not limited to, details of the airstrip/helipad, parking
  of automobiles and aircraft, location and amount of fuel and other chemical storage, identification of
  overhead electrical lines and utility easements in relation to runways, approach zones, and helipads.
- Aviation facilities are required to meet all applicable state and federal requirements for the specified facility.
- Applicants for aviation facilities may be required to notify utility providers to review potential disruption of service for electricity transmission and production, telecommunications, and other services.
- When considering aviation facilities, the Town will consider effects of noise and land use limitations on neighboring lands.

- When considering aviation facilities the Town will review the proposed location in reference to existing airports, airstrips, and helipads.
- Aviation facilities should be situated with access to roads capable of handling potential, private, commercial, or industrial traffic associated with the facility.
- Aviation facilities should be sited in areas where neighboring uses will not affect the transmission of air-traffic, or other necessary signals required for the safe conduct of an Aviation facility.
- Aviation facilities may be for private or commercial use, but applicants shall identify the primary purpose of the facility.
- Applicants shall demonstrate that stormwater run-off, upon final construction and grading, shall not exceed pre-construction stormwater run-off volumes and/or negatively affect adjacent landowners.

## **Bed and Breakfast (Lodging House)**

Bed and Breakfasts (B & Bs) are businesses located in a private single-family residence where limited meals and temporary accommodations are provided to the public for a charge and may also be classified as a "lodging house."

## Policies:

- Applications for Bed and Breakfast's (B & B's) may be required to include a detailed plan for the operation of the business.
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.
- B & B's shall include the preparation of meals on site.
- B & B's may be incidental to an owner-occupied principal dwelling.
- Hayti may establish a maximum length of stay for patrons.
- B & B's shall meet all applicable regulations of the South Dakota Department of Health.
- B & B's operators shall provide proof of liability insurance.
- Minimum floor area for each paying guest will be reviewed.

## **Commercial Stables and Livestock Sale Barns**

Commercial stables include any building used for the shelter and feeding of domestic animals, especially horses and cattle, where such domestic animals are ridden, raised, trained, boarded, harbored, or kept for remuneration. Livestock sale barns are a place where the normal activity is to sell or exchange livestock. Livestock are normally in these barns for the day of the sale or auction.

- Commercial stables and sale barns are required to follow all regulations for similarly sized animal feedlots
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.

#### **Contractor Shops and Yards**

Contractor shops and yards include structures and land areas where the outdoor storage of equipment and supplies used for various types of off-site construction are stored. Examples of equipment and supplies include, but are not limited to, the following – road construction, building construction, gravel operations, and general contracting services.

#### Policies:

- Applications for contractor shops and yards may be required to include detailed site and operation
  plans to describe the nature of the business, number and type of equipment, hours of operation,
  potential traffic generated, means of securing the site, and other information which may be
  requested.
- Contractor shops and yards may be required to provide buffering and screening to limit potential land use conflicts.
- Junk shall not be stored at contractor shops and yards
- On-site parking and loading will vary upon the size of the operation and require site specific consideration

## **Extended Home Occupation**

An extended home occupation consists of a business, profession, occupation, or trade conducted for profit and located entirely within the accessory building for a dwelling, which use is accessory, incidental, and secondary to the use of the dwelling for residential purposes and does not change the essential residential character or appearance of such dwelling.

- Hayti shall establish a maximum number of non-family employees allowed to work for the business.
- Buildings for the operation of the business should be of similar construction to agricultural or residential structures.
- Appropriate screening or additional setbacks for business activities may be required to protect residential uses from commercial activities.
- On-premise sign area shall be limited.
- Outdoor storage of materials, vehicles, or inventory shall be prohibited.
- No equipment or process shall be used in extended home occupation which creates unreasonable noise, vibration, glare, fumes, odors, or electrical interference detectable to the normal senses off the lot.
  - In the case of noise: noise shall not exceed that expected of residential uses within the district.
  - In the case of electrical interference: no equipment or process shall be used which creates visual
    or audible interference in any radio or television receivers off the premises or causes fluctuations
    in line voltage off the premises.
  - Hayti may assign appropriate conditions to mitigate noise, vibration, glare, fumes, odors, or electrical interference.

## **General Highway Commercial and Industrial Activities:**

#### Policies:

- Highway Commercial and Industrial Activities may be required to provide buffering and screening to limit potential land use conflicts.
- Junk and shall not be stored at Highway Commercial and Industrial Activities.
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.
- Entrance and exit to and from the site will be achieved in a forward gear.

## Junk or Salvage Yards/Recycling

Junk or salvage yards/recycling facilities include areas of land with or without buildings, whether for private or commercial purposes, or both, used for, or occupied by, a deposit, collection, or the storage outside of a completely enclosed building, or used and/or discarded materials such as waste paper, rags, or scrap metal, used building materials, home furnishings, machinery, vehicles, or parts thereof, with or without the dismantling, processing, salvage, sale, or other use or disposition of the same.

#### Policies:

- Applications for Junk or salvage yards/recycling facilities may be required to include detailed site and
  operation plans to describe the nature of the business, total area to be used for storage, hours of
  operation and crushing (if applicable), potential traffic generated, means of securing the site, and
  other information which may be requested.
- Applications for Junk or salvage yards/recycling facilities shall include a plan detailing when and how the site will be returned to its pre-development state.
- Junk or salvage yards/recycling facilities are required to control weeds.
- Junk or salvage yards/recycling facilities should be screened on all sides.
- Minimum separation distances should be established from right-of-way, residences, and other property lines.
- A minimum lot area should be established to allow room for piles, screening, parking, loading, ingress/egress, and buffering.
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.
- No unlicensed vehicles may be stored on site until all fluids are drained from the specific vehicle.

#### Kennels

When pets from one or more owners are raised, trained or boarded in a single location for the purposes of generating revenue, Hayti considers the site a kennel.

#### Policies:

 Any property where one or more owners raise, train or board dogs, cats or other household pets in a single location for the purposes of generating revenue, is considered a kennel and shall be regulated accordingly.

- Hayti will review and consider the number of animals proposed to be bred, harbored, housed, boarded, etc. in reference to the minimum separation distance required between kennels and certain neighboring uses.
- On-site parking and loading for kennels will vary upon the size of the operation and require site specific consideration.

## Manufacturing

#### Policies:

- Manufacturing, welding, and machine shops may be required to include detailed site and operation
  plans to describe the nature of the business or materials to be repaired, serviced or manufactured,
  number and type of equipment utilized for shipping of materials and finished product, hours of
  operation, potential traffic generated, means of securing the site, plans for storage of items for sale
  or waiting to be shipped or returned to customers, and other information which may be requested.
- Manufacturing, welding, and machine shops may be required to provide buffering and screening to limit potential land use conflicts.
- Junk and personal items shall not be stored at manufacturing, welding, and machine shops.
- On-site parking and loading will vary upon the size of the operation and require site specific consideration

#### **Recreational Uses**

These uses include, but are not limited to, private clubs, golf courses, (including driving ranges and clubhouses), track or racing sports (including, but not limited to, motorcycle / all-terrain vehicle, and remote-controlled devices), campgrounds, drive in theaters, and swimming pools.

- Applications for Recreational uses may be required to include detailed site and operation plans to
  describe the nature of the business, hours of operation, potential traffic generated, and other
  information which may be requested.
- On-site parking and loading will vary based upon the size of the operation and may require site specific consideration.
- Retail sales of products relating to the specific recreational use and clubhouses may only be considered ancillary, and therefore accessory to the primary recreational use. If the primary recreational use is abandoned, the retail sales and/or clubhouse shall be closed as well.
- Recreational uses may be required to provide screening or buffering to limit potential land use conflicts and safety hazards.
- Recreational uses may be required to prepare a plan for health emergencies possibly related to the use.
- Recreational uses will be responsible for ensuring the health and safety of their patrons
- Recreational uses are required to meet all applicable regulations of the South Dakota Department of Health and all other applicable regulatory agencies.

## **Retail Sales and Personal/Professional Services**

Hayti supports retail sales and services. Depending upon the scope of the business, various accommodations may be necessary to provide for the health and safety of potential patrons.

#### Policies:

- Retail sales establishments may be required to provide screening or buffering to limit potential land use conflicts.
- On-site parking and loading will vary upon the size of the operation and the zoning district in which it is located and may further require site specific consideration.

## Religious Institutions and Associated Uses.

Religious institutions include any building or use operated for non-profit purposes by an established religious organization holding either tax exempt status under Section 501(c)(3) of the Internal Revenue Code or under the state property tax law, where such building is primarily intended to be used as a place of worship. The term includes, but is not necessarily limited to church, temple, synagogue, and mosque. Religious institutions may operate numerous commercial, residential or other quasi-public uses or functions including, but not limited to, parsonages, cemeteries, banquet/reception facilities, limited commercial sales, etc.

#### Policies:

- Applications for religious institutions may be required to include a detailed plan for the operation of
  the business including the listing of any associated commercial, residential, or other quasi-public uses
  to be performed at the site, maximum capacity/expected attendance, and other information which
  may be necessary to consider the request.
- When considering religious institutions and associated uses, the town will consider the compatibility to surrounding agricultural uses.
- Religious institutions and associated uses may be required to provide screening or buffering to limit potential land use conflicts.
- Cemeteries shall be appropriately registered with the State of South Dakota and should file easements/agreements for future access and maintenance of the cemetery.

## Sanitary Landfills and Domestic Sanitary Sewer Facilities.

Sanitary sewer treatment facilities are located outside of the corporate limits of Hayti.

- Proximity to neighboring uses and natural resources shall be considered prior to approval of sanitary landfills and domestic sanitary sewer facilities.
- Sanitary landfills and domestic sanitary sewer facilities shall be operated in accordance with state and federal requirements.
- Drainage patterns unique to Hayti require a case-by-case consideration of stormwater/pollution control measures

- Permits for sanitary landfills and domestic sanitary sewer facilities will only be authorized upon assurance that the condition of designated haul roads will not deteriorate due to traffic generated by the use.
- Applicants for sanitary landfills and domestic sanitary sewer facilities are expected to take financial
  responsibility for road improvements, and maintenance necessitated by traffic from the use's
  activities. Any conditions including, but not limited to, bonds, insurance, haul road agreements,
  maintenance agreements, private roads, and dust control measures may be utilized to meet this
  policy.
- Sanitary landfills and domestic sanitary sewer facilities are expected to generate noise and odor uncharacteristic of agricultural uses. Measures may be taken to minimize potential conflicts with neighboring properties. Any conditions including, but not limited to, buffering, screening, limiting the hours of operation, and limiting the types of activities allowed may be utilized to meet this policy.
- Applicants shall demonstrate that stormwater run-off, upon final construction and grading, shall not exceed pre-construction stormwater run-off volumes and/or negatively affect adjacent landowners.
- Applicants shall prepare a plan for reclamation of any sanitary landfill.
- Applicants shall be responsible for controlling debris from exiting any landfill.

#### Signs:

Signs are a critical, accessory function of commercial and industrial land uses. Signs provide the public with a means of distinguishing the name and type of business located in rural areas.

#### Policies:

- Hayti measures sign area on one side of a specified sign.
- Hayti shall establish regulations regarding sign illumination, including digital message centers.
- Hayti shall establish maximum on-premise sign area.
- Hayti shall establish maximum area for any off-premise sign.
- Hayti shall establish the minimum spacing between off-premise signs.

## **Telecommunications facilities**

Telecommunications facilities refer to any cables, wires, lines, wave guides, antennas, and any other equipment or facilities associated with the transmission or reception of communications which a Person seeks to locate, or has installed, upon or near a Tower or Antenna Support Structure.

## <u>Policies</u>

- Appropriate setbacks will be determined to protect residential areas and other land uses from potential adverse impact of Towers and Telecommunications Facilities.
- Appropriate measures will be taken to minimize adverse visual impact of Towers and Telecommunications Facilities through careful design, siting, landscaping, and innovative camouflaging techniques.
- Hayti encourages the shared use/collocation of Towers and Antenna Support Structures as a primary option rather than construction of additional single-use Towers.

- Hayti requires appropriate construction methods, setbacks, and planning for the maintenance, repair, and decommissioning of towers to avoid potential damage to property caused by Towers and Telecommunications Facilities by ensuring such structures are soundly and carefully designed, constructed, modified, maintained, and removed, when no longer used or are determined to be structurally unsound.
- All such towers are required to meet the regulations for such towers imposed by all state and federal
  entities, including, but not limited to, the Federal Communications Commission, the Federal Aviation
  Administration, United States Fish and Wildlife Service, and South Dakota Department of
  Transportation.

## **Truck Terminals and Freight Warehouses**

Truck terminals and freight warehouses include structures and land areas where freight is transferred, unloaded, or stored before ultimately being shipped to be processed or sold.

#### Policies:

- Truck terminals and freight warehouses may be required to include detailed site and operation plans
  to describe the nature of the business or materials to be stored, number and type of equipment, hours
  of operation, potential traffic generated, means of securing the site, and other information which may
  be requested.
- Truck terminals and freight warehouses may be required to provide buffering and screening to limit potential land use conflicts.
- Junk and personal items shall not be stored at truck terminals and freight warehouses
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.

## **Veterinary Offices and Animal Hospitals**

Veterinary offices and animal hospitals include facilities which provide on-site medical treatment of animals.

- Animal hospitals are required to follow regulations for similarly sized CAFO's (including manure management) or kennels.
- On-site parking and loading will vary upon the size of the operation and require site specific consideration.
- Veterinary offices and animal hospitals shall provide a plan for managing and disposing of dead animals.

## **APPENDIX B**

EXISTING LAND USE MAP

**FUTURE LAND USE MAP** 

MAJOR STREET PLAN MAP

WATER FACILITIES MAP

SEWER FACILITIES MAP

